

National Title I Conference **Frontiers of Opportunity** January 28, 2016 Houston, TX

Every Student Succeeds!



U.S. Department of Education

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Presentation Overview

- Introduction
- Discussion on Orderly Transition
- Overview of ESSA & Selected Programs

Resources



Progress Highlights

- Since 2008, we have seen tremendous progress and put in place the foundation for generational change.
- We continue to hit milestones. Recently, we announced a new record-high graduation rate: **82%.**

UNDER PRESIDENT OBAMA, MORE STUDENTS ARE EARNING THEIR HIGH SCHOOL DIPLOMA THAN EVER BEFORE

HIGH SCHOOL GRADUATION RATE

#LeadOnEducation

SOURCE: U.S. DEPARTMENT OF EDUCATION, NATIONAL CENTER FOR EDUCATION STATISTICS

80%

"[ESSA] builds on the reforms that have helped us make so much progress already, holding to high standards for teaching and learning, empowering states and school districts to develop their own strategies for improvement, dedicating our resources to our most vulnerable children." – President Obama, December 10, 2015



ESSA builds on our progress and solidifies many of the reforms the Department has championed for the last seven years.

THE BIPARTISAN BILL TO FIX NO CHILD LEFT BEHIND WILL HELP ENSURE OPPORTUNITY FOR ALL OF AMERICA'S STUDENTS:

- Holds <u>all</u> students to high academic standards
- Prepares <u>all</u> students for success in college and career
- Provides more kids access to high-quality preschool
-) Guarantees steps are taken to help students, and their schools, improve
- Reduces the burden of testing while maintaining annual information for parents and students
- Promotes local innovation and invests in what works



Competitive Grant Programs

- Includes competitive grant programs, including some that codify ED's signature programs, to:
 - identify, replicate, and scale local innovation and evidence-based strategies to improve outcomes for high-need students, similar to the Investing In Innovation Program;
 - develop comprehensive cradle-to-career wrap-around services in highneed communities by investing in **Promise Neighborhoods**;
 - start-up, replicate, and expand high-performing charter schools for high-need students, similar to ED's Charter Schools Program; and
 - support magnet schools that eliminate racial isolation and improve academic achievement, with a new emphasis on socioeconomic integration, under the Magnet Schools Assistance Program.

Where We Are with ESSA

- Implementing a major new law is a significant undertaking
- Since ESSA was signed into law in December, ED has taken several initial steps toward helping States, districts, schools, and the public understand the law
- We are in listening mode right now, and want to hear from our stakeholders and the public
 - ED published a request for information to hear about topics for which regulations are needed
 - ED conducted two public meetings in DC and Los Angeles
- Based on this input, ED will have a better understanding of the needs related to regulations, guidance, and technical assistance to support implementation.



Today's Presentation:

- Title I Improving Basic Programs Operated by State and Local Education Agencies
- Title II- Preparing, Training, and Recruiting High Quality Teachers and Principals or other School Leaders
- Title III Language Instruction for English Learners and Immigrant Students
- Title IV 21st Century Schools
- Indian, Native Hawaiian, and Alaska Native Education
- McKinney Vento Education for the Homeless Students



ESSA & Orderly Transition

Kay Rigling Deputy Assistant General Counsel, Office of the General Counsel



Effective Dates

For non-competitive state formula grant programs, including Title I, Parts A, C, and D, Title II, Part A, and Title III, Part A, provisions of ESSA take effect for the 2017-2018 school year.

In general, FY 2016 non-competitive state formula grant funds for the 2016-2017 school year will be awarded and administered in accordance with the ESEA, as amended by NCLB. (*Consolidated Appropriations Act, 2016*)

- Funds will be allocated under NCLB rules.
- Except as otherwise provided, states and districts will comply with NCLB plans, procedures, and requirements.



Effective Dates for Accountability

- § 111(b)(2) and 1116 of NCLB, including as modified by ESEA flexibility, are effective through August 1, 2016. (Section 5(e)(1) of ESSA)
- During the 2016-2017 school year—
 - Priority and focus schools must implement the interventions required by ESEA flexibility. (Section 5(e)(2)(B)(ii) of ESSA)
 - A state may "freeze" its current lists of priority and focus schools as of December 9, 2015; or
 - A state may exit priority and focus schools that meet the state's exit criteria and identify new priority (at least 5% of Title I schools) and focus (at least 10% of Title I schools) schools based on more recent data and provide those new lists to ED by March 1, 2016.
 - Schools and districts identified for improvement, corrective action, or restructuring, respectively, must implement the interventions applicable to the school or district on December 9, 2015. (Section (e)(2)(B)(ii) of ESSA)



Termination of ESEA Flexibility Waivers

Any waiver that was granted by the Secretary to a state under ESEA flexibility or to a consortium of districts under § 9401 of the ESEA, as amended by NCLB, is "null and void and ha[s] no legal effect on or after August 1, 2016."

(Section 4(c) of ESSA)



Orderly Transition to ESSA

The Secretary shall take such steps as are necessary to provide for the orderly transition to, and implementation of, programs authorized under the ESEA, as amended by ESSA, from programs authorized under the ESEA, as amended by NCLB.

(Section 4(b) of ESSA)

Assessment Peer Review

- The essential academic assessment requirements in ESSA are unchanged from NCLB. Therefore, ED's peer review of state academic assessment systems will continue so that each state receives feedback from external experts on the assessments it is currently administering.
- The first review will occur in April 2016, followed by a second review in June.



Exceptions for an Orderly Transition

Orderly Transition in 2016-2017 from NCLB Provisions not in ESSA

A State does not need to implement certain provisions of the ESEA, as reauthorized by NCLB, along with their implementing regulations, that are not continued in ESSA.

- § 111(b)(2), which requires calculating annual measurable objectives (AMOs)
- § 1111(h)(1)(C)(ii), (h)(2), which require an SEA and LEA to report performance against AMOs on State and local report cards, respectively.



Exceptions for an Orderly Transition

District Interventions and Supports for English Learners in 2016-2017

- A state does not need to hold districts accountable for their performance against Annual Measurable Achievement Objectives (AMAOs) 1, 2, and 3 under Title III of the ESEA based on assessments administered in the 2014-2015 and 2015-2016 school years.
- A state must freeze district accountability under Title III based on the most recent AMAO calculations, and continue to provide those districts with the corresponding supports and interventions in the remaining months of the 2015-2016 school year and the 2016-2017 school year.



Exceptions for an Orderly Transition States operating under ESEA flexibility in 2015-2016

- A state will not be required to submit follow-up responses related to ESEA flexibility renewal to ED in areas that are not required under both the ESEA and ESSA.
- For follow-up actions related to areas that are required under both the ESEA and ESSA, a state must submit required follow-up responses as specified in its ESEA flexibility renewal approval letter. For example--
 - Consultation with stakeholders.
 - College- and career-ready standards.
 - High-quality assessments.
 - Reporting requirements.
- On areas no longer required under both the ESEA and ESSA, ED will continue to provide technical assistance, including feedback and support, but will not formally process amendment requests or decisions on their approval.



ESSA & Early Learning

Libby Doggett Deputy Assistant Secretary, Office of Early Learning



Support for High-Quality Preschool

- Authorizes Preschool Development Grants
 - Expands high-quality preschool for children from low-income families
 - Encourages States to improve the quality of early learning programs by developing and implementing evidence-based practices
 - Facilitates collaboration and coordination among early learning programs
- Jointly administered by ED and HHS through HHS' budgetary authority



Early Learning Woven throughout the P-12 Education Law Starting in FY 2017

- Title I
 - Maintains flexibility within Title I for school districts to use funding for targeted or schoolwide preschool programs
 - Requires States to include, in their annual state report card, information from the state and districts on the number and percent of students enrolled in preschool programs
 - Requires districts receiving Title I funds to develop agreements with Head Start and other early learning programs to provide for smoother transitions from preschool to elementary school.



Early Learning Woven throughout the P-12 Education Law

Title II

- Allows funds to be used for increasing the knowledge of teachers, principals, or other school leaders on instruction in the early grades
- Permits joint professional learning and planning between elementary school and preschool program staff
- Authorizes comprehensive literacy program for children from birth through grade 12
- Title III
 - Supports preschool teachers working with English learners
- Title IV
 - Allows charter schools to serve students in early childhood education programs



ESSA & Title I, Title II

Patrick Rooney Acting Director, Office of State Support



State Plans

U.S. Department of Education

- States will be required to develop new state plans
 - Tied to the state's eligibility for the FY17 funds
- Instead of submitting individual program plans, States may develop consolidated plans across multiple programs covered under ESSA
 - Title I, Part A; Title I, Part C; Title I, Part D; Title II, Part A; Title III, Part A; Title IV, Part A; Title IV, Part B; and Title V, Part B, Subpart 2

• Provides for timely and meaningful consultation with:

 Governor, State legislature, State board of education, districts (including rural districts), representatives of Indian tribes located in the State, teachers, principals, other school leaders, charter school leaders, specialized instructional support personnel, paraprofessionals, administrators, other staff, and parents



Standards and Assessments

- Requires, for the first time in law, that states demonstrate their challenging academic standards are aligned with the entrance requirements for credit-bearing coursework
- Maintains annual statewide assessments in reading and math for all students in grades 3-8 and once in high school, and in science once in elementary, middle, and high school
- Continues focus on ensuring those assessments are valid, reliable, and fair for all students

Standards and Assessments

- Beginning in 2017-2018, provides some flexibilities for states and districts
 - States may approve districts to use "locally selected, nationally recognized" high school assessments provided they are aligned and comparable to the state test
 - 8th-graders who take an advanced mathematics course and test may be exempt from being double tested provided they take a higher-level course and test in high school
 - With respect to recently arrived English learners, states may:
 - Exclude them from one administration of the reading/language arts assessment and exclude the results from the math and ELP assessments from the accountability system in their first year of enrollment; or
 - Include them in reading/language arts assessment beginning in their first year of enrollment but exclude them from the reading/language arts achievement calculation in their first year and include them in the growth calculation in their second year



Standards and Assessments

- Includes new resources and flexibilities to help states and districts improve assessments and reduce over testing
 - Authorizes program to allow states to conduct audits of state and local assessment systems and to develop plans based on the results to reduce unnecessary, low-quality, and burdensome assessments
 - Maintains a competitive grant program (like the current Enhanced Assessment Grant program) to improve the quality of State assessment systems
 - Permits states to establish a limit on the amount of time that can be spent on administering assessments
 - Creates a limited pilot for innovative assessment and accountability demonstration in 7 states to develop new, technically sound approaches to measuring student learning



Accountability and School Improvement

- Provides greater discretion than under NCLB for states to develop their own accountability systems
- Maintains focus on achievement and graduation rates and adds multiple measures to accountability systems:
 - English language proficiency
 - At least one school quality or student success indicator that is valid, reliable, comparable, and statewide that allows for meaningful differentiation
- States must establish goals and interim measures of progress for all groups of students
- Requires all students to be assessed and that 95% assessment participation rate be a factor

Accountability and School Improvement

- Districts must take action in any school where groups of students are struggling, including:
 - Lowest-performing 5% of Title I schools
 - All high schools with graduation rates < 67%,
 - Schools where subgroups are consistently low-performing
- Replaces SIG with a mandatory state set-aside to support "evidence-based" interventions in identified schools
- Districts and schools must provide evidence-based targeted interventions
- Permits but does not require schools identified for comprehensive support & improvement to offer public school choice and direct student services



Teachers and School Leaders

- Under Title I continues protections for low-income and minority students from being taught at disproportionate rates by ineffective, inexperienced, or unqualified teachers and enhances local reporting on educator equity
- States may, but are not required to, use state assessment results in educator evaluation systems
- Includes competitive grant programs that:
 - Encourage human capital management systems for educators based in part on sustainable performance-based compensation (like today's TIF)
 - Support innovative, evidence-based recruitment, preparation, and development of educators by adding authority for SEED (Supporting Effective Educators Development) grants to ESEA
 - Promote principal preparation and development of school leaders (like ED's School Leadership Program)



Title II, Part A

ESSA authorizes a somewhat changed Title II, Part A formula grant program, to both SEAs and LEAs, that provides a wider menu of possible support for teachers, principals, and other school personnel by LEAs and SEAs. An SEA may now use up to five percent of the State's allocation for various Statelevel activities, and may augment this with up to 3 percent of funds reserved for LEA subgrants if it uses those funds for allowable activities for principals or other school leaders.

Involvement of the State agency for higher education, required under NCLB, is now at the SEA's discretion.

Fiscal and Resource Equity

- Maintains current Title I formulas
- Increases the role of poverty in allocating Title II funds
- Does not include "portability" would have allowed to shift federal funds from schools that need them most
- Includes a weighted student funding formula pilot permits 50 districts to consolidate federal, state, and local funds and distribute through a single weighted funding formula

Title I Fiscal and Resource Equity

- Adds reporting on actual school-level spending and on equity measures to state and local report cards, including Civil Rights Data Collection (CRDC) elements such as rates of student discipline, chronic absenteeism, and access to preschool and advanced coursework
- Maintenance of Effort continues in ESSA but additional flexibility
- Supplement, not supplant districts shall demonstrate that the methodology for allocating funds is sufficient for all schools to receive State and local funds it would otherwise receive
- Equitable services for eligible private school students



ESSA & English Learners

Marianna Vinson Deputy Director, Office of English Language Acquisition

ESSA and English Learners

- Replaces "Limited English Proficient" with "English learners"
- Reauthorizes Title III: Language Instruction for English Learners and Immigrant Students
 - Increases the authorization levels beginning in FY 2017 (~\$19mil)
- Requires that states establish and implement standardized statewide entry and exit procedures for ELs
- Requires State-determined accountability systems <u>under Title I</u> to include goals and interim targets for English language proficiency (ELP) for ELs
 - ELP accountability for ELs has been moved from Title III to Title I



ESSA and English Learners

- Allows states to include former ELs in the EL subgroup for academic content accountability up to four years after they have been reclassified
- Requires Title I LEAs to conduct outreach, including regular meetings for parents of ELs



ESSA and English Learners

- Adds subgroup reporting requirements for Title III LEAs
 - ELs with disabilities
 - long-term ELs (i.e. ELs who have not achieved proficiency after 5 years of being initially classified as an EL)



ESSA and English Learners

- Requires each Title I State plan to identify the languages other than English that are present to a "significant extent" and indicate the languages for which annual student assessments are not available and are needed
- Expands the uses of funds under the competitive grant program in Title I, Part B to include developing or improving ELP assessments or assessments in languages other than English



ESSA & Special Education

Ruth Ryder Acting Director, Office of Special Education Programs



Accountability for Children with Disabilities

- Holds students with disabilities to the same challenging academic content standards
- Students with disabilities must be provided appropriate accommodations to ensure that they can fully participate in assessments
- Results for children with disabilities must be reported

Alternate Assessments for Children with the Most Significant Cognitive Disabilities

Places a state-level 1% cap on the number of students with the most significant cognitive disabilities who are assessed in a given subject on an alternate assessment aligned with alternate academic achievement standards

- States may not impose a cap at the district level
- Parents must be clearly informed as part of the IEP process of the implications of their child taking an alternate assessment



Alternate Diplomas for Children with the Most Significant Cognitive Disabilities

- Students with the most significant cognitive disabilities who are assessed using the alternate assessment aligned to alternate academic achievement standards and who receive a state defined alternate diploma that is:
 - standards-based,
 - aligned to the requirements for a regular diploma, and
 - obtained within the time period for which the State ensures the availability of a free appropriate public education.
- May count toward a school's graduation cohort



ESSA & Homeless, Neglected & Delinquent, Migrant ED, Title IV, and Indian Education

Monique M. Chism, Ph.D. Deputy Assistant Secretary for Policy and Programs, Office of Elementary and Secondary Education



McKinney-Vento Act

- Increases authorized funding level
- Strengthens school stability requirements
- Strengthens provisions regarding educational access
- Modifies certain definitions of "homeless children and youth" and "school of origin"



Title I, Part D: Neglected and Delinquent

- Increases focus and support for transitions and re-entry
- Expands eligibility for Subpart 2 programs to include BIE schools and correctional facilities
- Increases focus and support for youth who have come into contact with both the child welfare and juvenile justice systems
- Authorizes use of funds for pay-for-success initiatives



Migrant Education

- Updates the definitions which determines eligibility for the program
- Updates the funding formula
- Continues to allow preschool aged migratory children to be served as well as prioritizes the most mobile children and those who have dropped out of school



Student Support and Academic Enrichment

- Authorizes new Student Support and Academic Enrichment block grant to States and prioritized to high-need districts, with funds split among three priorities:
 - 1. safe and healthy students
 - 2. well-rounded education
 - 3. effective use of technology in schools
- Maintains 21st Century Community Learning Centers, focused on students in high-poverty and low-performing schools
 - Funds may support authorized activities in eligible expanded learning programs



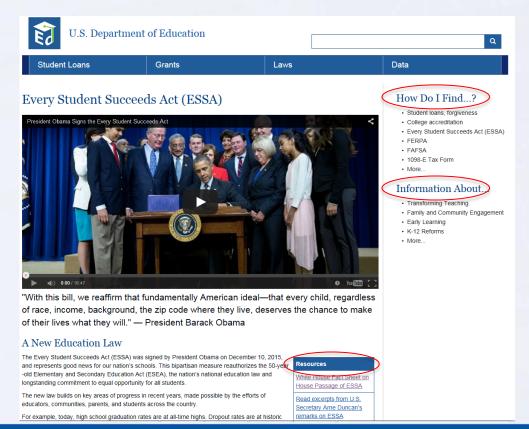
Title VI Indian Education, Native Hawaiian, Alaska Native

- Both current and new grant programs permit funding health/nutrition services and counseling
- New authorized use of formula grant funds for suicide prevention and teaching of native languages
- Creates competitive grant program for the preservation and restoration of Native American languages
- ESSA adds consultation requirements for LEAs (in Title VIII) and SEAs (in Title I) to help ensure meaningful outreach to tribes



ESSA Resources

- Please direct your questions to: <u>ESSA.Questions@ed.gov</u>
- Visit the website for more information: <u>www.ed.gov/essa</u>
- Read the Every Student Succeeds Act <u>here</u>.
- <u>Sign up</u> for ESSA news and updates





We want to Hear from You!

- As a follow up from our public hearings in DC and LA, we would like to provide an opportunity for NASTID attendees to participate in a listening session regarding ESSA on Friday, January 29, 2016, 9am – 11am in Room 350
- Based on this input, ED will have a better understanding of the needs related to regulations, guidance, and technical assistance to support implementation.